

## **PLANNING PROPOSAL**

Reclassification and Rezoning of 26 Edith Street, Waratah (Wrightson Reserve) and Correction of Zoning Anomaly at RD 20435

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# 26 Edith Street, Waratah (Wrightson Reserve) and Part of RD 20435

## **Summary of Proposal**

Proposal	Reclassification of 26 Edith Street Waratah from Community to Operational and rezoning of the site from RE1 Public Recreation to SP2 Health Services Facility.
	Remove the minimum lot size of 40 hectares.
	Correct an anomaly in Council's Local Environmental Plan by rezoning the adjacent portion of Edith Street from RE1 Public Recreation to R2 Low Density Residential and apply a minimum lot size, maximum building height and a maximum floor space ratio.
Property Details	Lot 374 DP 755247, 26 Edith Street Waratah Part of RD 20435
Applicant Details	Newcastle City Council 282 King Street NEWCASTLE NSW 2300

## Background

In 2010 Council commissioned a review of open space throughout the local government area. The purpose of this study was to identify open space parcels for potential disposal; the review considered 264 parcels of land up to 1.8 hectares in size.

The assessment identified that due to a significant number of constraints only 12 land parcels identified in the open space review could be considered for potential reclassification and disposal. A further parkland assessment was undertaken as part of the preparation of the Parkland and Recreation Strategy that was adopted by Council in March 2014.

Newcastle City Council resolved on 9 December 2014 to further investigate the reclassification, rezoning and sale of six parcels of Council owned land that has been identified as being surplus to Council and community needs. The subject site, 26 Edith Street Waratah, was included in this report.

This planning proposal has been prepared to facilitate the reclassification and rezoning of 26 Edith Street Waratah and to correct a zoning anomaly at RD 20435.

## Site

The proposal consists of two sites, 26 Edith Street, Waratah (Wrightson Reserve) described as Lot 374 DP 755247 and a portion of Edith Street adjacent to Wrightson Reserve described as RD 20435.

26 Edith Street Waratah is approximately 5,413m<sup>2</sup>, rectangular in shape and has a 48 metre frontage onto Edith Street. The site slopes from the south west corner to the east (Edith Street). The majority of the site contains mown grass, with denser vegetation (trees, shrubs and grass undergrowth) along the Western boundary. The southern boundary contains a vegetated swale that provides stormwater drainage from the western boundary to a concrete culvert adjacent to Edith Street.

The site is bound to the north by the Calvary Mater Hospital, the two storey Mater Institute building and a four storey car parking structure. To the south of the site is Maroba Manor, an assisted living facility comprising residential dwellings. To the west of the site is a steep vegetated hillside that rises up to Allowah Street.

RD 20435 is the portion of Edith Street adjacent to 26 Edith Street, Waratah.

(See Figure 1: Subject Site).



## Part 1 - Objectives or Intended Outcomes

To reclassify and rezone 26 Edith Street Waratah and to correct a zoning anomaly on part of RD 20435.

## Part 2 - Explanation of Provisions

It is proposed to amend the Newcastle Local Environmental Plan 2012 by:

- Including the subject land within Part 2 Land classified or reclassified, as operational land – interests changed within Schedule 4 Classification and reclassification of public land, as follows:
  - a) Column 1 to read *"Waratah"*
  - b) Column 2 to read "Lot 374, DP 755247".
  - c) Column 3 to read "NIL"
- Amending Map LZN\_004B by rezoning Wrightson Reserve from RE1 Public Recreation to Zone SP2 Health Services Facility and amending Map LZN\_004B by rezoning RD 20435 from RE1 Public Recreation to Zone R2 Low Density Residential
- Amending Map HOB\_004B by including a maximum building height limit of 8.5 metres to RD 20435
- Amending Map FSR\_004B to include a maximum permissible floor space ratio of 0.75 to RD 20435
- Amending Map LZN\_004B to remove the minimum lot size for Wrightson Reserve and have a minimum lot size of 450m<sup>2</sup> for RD 20435.

The effect of the proposed amendments is to reclassify 26 Edith Street Waratah from community to operational land and to rezone the land from RE1 Public Recreation to SP2 Health Services Facility and to correct a zoning anomaly for part of RD 20435 to rezone the land from RE1 Public Recreation to R2 Low Density Residential to be consistent with the remainder of Edith Street.

## Part 3 – Justification

## Section A - Need for the planning proposal

## 1. Is the planning proposal a result of any strategic study or report?

The planning proposal is a result of a review of Council owned open space undertaken during the preparation of Council's Parkland and Recreation Strategy, adopted March 2014.

In 2010 Council commissioned a review of open space throughout the local government area. The purpose of this study was to identify open space parcels for potential disposal, the review considered 264 parcels of land up to 1.8 hectares in size.

An 'open space parcel scorecard' was developed as a method of providing advice as to the net community benefit of the parkland. Each land parcel was assessed against five criteria consisting of:

- Accessibility
- Functionality
- Size and shape
- Environment
- Flooding and drainage.

A score of between 1 and 5 was given for each criteria, with all criteria given the same level of importance. The review suggested the potential reclassification and disposal of 38 open space parcels of various sizes subject to further site specific investigations. A detailed review of these short listed parcels was undertaken which assessed the various uses and function of the land, including flooding, drainage, stormwater infrastructure/ stormwater role, vegetation; presence or proximity to endangered ecological species, easements and bushfire risk.

The assessment identified that due to a significant number of constraints; only 12 land parcels identified in the open space review could be considered for potential reclassification and disposal. A further parkland assessment was undertaken as part of the preparation of the Parkland and Recreation Strategy that was adopted by Council in March 2014.

Wrightson Reserve has been noted in Council's Parkland and Recreation Strategy as having potential for reclassification and disposal. On 9 December 2014, Newcastle City Council considered a confidential report recommending the sale of six Council owned properties, subject to the land being able to be reclassified and rezoned to permit residential and commercial uses. Following consideration of the report, Council resolved:

- "1. Council endorses all property actions, including the release of Land and Property Reserve funds to meet the associated cost to enable appropriate land zoning and reclassification of the following properties:
  - a) 4 Mayo Street, Jesmond Lot 20 DP 230341
  - b) 26 Edith Street, Waratah Lot 374 DP 755247
  - c) 162A Newcastle Road, Wallsend Lot 110 DP 9755
- 2. A report is to be presented back to Council following the public exhibition period undertaken as part of the reclassification process.

- 3. Subject to Council's consideration of responses to the public exhibition period (2 above) and any further decision arising from this consideration, should any properties be deemed to be suitable for sale, Council officers should prepare a report to Council on the outcome of the consultation and Council will determine whether sale of these properties is appropriate and the conditions of sale.
- 4. The net proceeds of the sale(s) are to be credited to the Land and Property Reserve and a report be presented to Council proposing local park improvements in accordance with paragraph 17(a) of the report."

This planning proposal has been prepared in response to the above Council resolution.

## 2. Is the planning proposal the best means of achieving the objectives or intended outcomes, or is there a better way?

Yes, amending the Newcastle LEP 2012 is considered the best means of achieving the objectives of the Planning Proposal.

## Section B - Relationship to strategic planning framework

# 3. Is the planning proposal consistent with the objectives and actions contained within the applicable regional or sub-regional strategy (including the Sydney Metropolitan Strategy and exhibited draft strategies)?

#### Hunter Regional Plan 2036

The Hunter Regional Plan 2036 applies to the land. The Plan will guide the NSW Government's land use planning priorities over the next 20 years; the plan provides an overarching framework to guide subsequent and more detailed land use plans, development proposals and infrastructure funding decisions.

Although this project is small in scale the proposed reclassification and change in zone to 26 Edith Street, Waratah will contribute to generating much needed critical health infrastructure while providing employment opportunities during the construction of any future developments and ongoing through the operation of health related services. The planning proposal is consistent with Goal 1 of the Plan *Leading regional economy in Australia* and Goal 4 *Greater housing choice and jobs*.

## 4. Is the planning proposal consistent with the local council's Community Strategic Plan, or other local strategic plan?

#### Newcastle 2030 Community Strategic Plan

Council adopted the Newcastle 2030 Community Strategic Plan in February 2011, as revised in 2013. The planning proposal primarily aligns to the strategic direction 'Open and Collaborative Leadership' identified within the Newcastle 2030 Community Strategic Plan.

Compliance with the LEP amendment process, in particular section 57 – community consultation of the *Environmental Planning and Assessment (EP&A) Act 1979*, will assist in achieving the strategic objective; "Consider decision-making based on collaborative, transparent and accountable leadership" and the identified strategy 7.2b, which states: "Provide opportunities for genuine and representative community engagement in local decision making".

### Local Planning Strategy

The planning proposal is consistent with the aims and objectives of the Local Planning Strategy.

## Plan of Management for Community Land

The Neighbourhood Parks Plan of Management applies to Wrightson Reserve. The Plan of Management does not contain any specific recommendations for the park.

## 5. Is the planning proposal consistent with applicable State Environmental Planning Policies?

Consistency (of the planning proposal) with State Environmental Planning Policies is outlined in the table below.

Name of SEPP	Applicable	Consistency
State Environmental Planning Policy No 1	No	
(Development Standards)		
State Environmental Planning Policy No 14 (Coastal Wetlands)	No	
State Environmental Planning Policy No 19 (Bushland in Urban Areas)	No	
State Environmental Planning Policy No 21 (Caravan Parks)	Yes	Not consistent. Caravan Parks are a permissible use in the RE1 Zone, but not proposed in the SP2 zone. Due to the location and adjoining land use, the site is not suitable for a camping ground or caravan park.
State Environmental Planning Policy No 26 (Littoral Rainforests)	No	
State Environmental Planning Policy No 30 (Intensive Agriculture)	No	
State Environmental Planning Policy No 33 (Hazardous and Offensive Development)	No	
State Environmental Planning Policy No 36 (Manufactured Home Estates	Yes	The SEPP applies to the entire LGA, however, a manufactured home estate is not proposed for the site.
State Environmental Planning Policy No 44 (Koala Habitat Protection)	Yes	The SEPP applies to the entire LGA, however, the land is urban and does not consist of areas of koala habitat.
State Environmental Planning Policy No 47 (Moore Park Showground)	No	
State Environmental Planning Policy No 50 (Canal Estate Development)	No	
State Environmental Planning Policy No 52 (Farm Dams and Other Works in Land and Water Management Plan Areas	No	
State Environmental Planning Policy No 55 (Remediation of Land)	Yes	The planning proposal is consistent with SEPP 55. Refer to section 8 of this report for further details.
State Environmental Planning Policy No 62 (Sustainable Aquaculture)	No	
State Environmental Planning Policy No 64 (Advertising and Signage)	Yes	The SEPP applies to the entire LGA, however the SEPP in not applicable to this planning proposal.

### Table 1 - Consideration of State Environmental Planning Policies

Name of SEPP	Applicable	Consistency
State Environmental Planning Policy No 65	No	
(Design Quality of Residential Flat		
Development)		
State Environmental Planning Policy No 70	No	
(Affordable Housing (Revised Schemes))		
State Environmental Planning Policy No 71	No	
(Coastal Protection)		
State Environmental Planning Policy	No	
(Affordable Rental Housing) 2009 State Environmental Planning Policy	No	
(Building Sustainability Index: BASIX) 2004		
State Environmental Planning Policy	No	
(Exempt and Complying Development		
Codes) 2008		
State Environmental Planning Policy	No	
(Housing for Seniors or People with a		
Disability) 2004	No	
State Environmental Planning Policy (Infrastructure) 2007	No	
State Environmental Planning Policy	No	
(Integration and Repeals) 2016		
State Environmental Planning Policy	No	
(Kosciuszko National Park—Alpine		
Resorts) 2007		
State Environmental Planning Policy	No	
(Kurnell Peninsula) 1989 State Environmental Planning Policy	No	
(Mining, Petroleum Production and		
Extractive Industries) 2007		
State Environmental Planning Policy	No	
(Miscellaneous Consent Provisions)		
State Environmental Planning Policy	No	
(Penrith Lakes Scheme) 1989		
State Environmental Planning Policy (Rural Lands) 2008	No	
State Environmental Planning Policy (State	No	
and Regional Development) 2011		
State Environmental Planning Policy (State	No	
Significant Precincts) 2005		
State Environmental Planning Policy	No	
(Sydney Drinking Water Catchment) 2011		
State Environmental Planning Policy	No	
(Sydney Regional Growth Centres) 2006	No	
State Environmental Planning Policy (Three Ports) 2013	No	
State Environmental Planning Policy	No	
(Urban Renewal) 2010		
State Environmental Planning Policy	No	
(Western Sydney Employment Area) 2009		
State Environmental Planning Policy	No	
(Western Sydney Parklands) 2009		

Name of SEPP	Applicable	Consistency
State Environmental Planning Policy (Vegetation in Non-Rural Areas) 2017	Yes	The SEPP applies to the Newcastle LGA. 26 Edith Street is predominately covered in grass with denser vegetation (trees, shrubs and grass undergrowth) on the western boundary; the site also includes a vegetated swale located on the southern boundary. RD20435 is part of Edith Street and therefore contains no vegetation.
		Further investigation into the vegetation located on the rear of 26 Edith Street Waratah will be undertaken at development assessment stage and therefore the planning proposal is consistent with this Policy.
State Environmental Planning Policy (Educational Establishments and Child Care Facilities) 2017	Yes	The SEPP applies to the entire state although is not applicable to this application.

## 6. Is the planning proposal consistent with applicable Ministerial Directions (s.117 directions)?

Consistency (of the planning proposal) with State Environmental Planning Policies is outlined in the table below.

S117 Direction	Applicable	Consistent	
1. Employment and Resources			
1.1 Business and Industrial Zones	No		
1.2 Rural Zones	No		
1.3 Mining, Petroleum Production and Extractive Industries	No		
1.4 Oyster Aquaculture	No		
1.5 Rural Lands	No		
2. Environment and Heritage			
2.1 Environment Protection Zones	No		
2.2 Coastal Protection	No		
2.3 Heritage Conservation	No		
2.4 Recreation Vehicle Areas	No		
2.5 Application of E2 and E3 Zones and Environmental Overlays in Far North Coast LEPs	No		
3. Housing, Infrastructure and Urban Development			
3.1 Residential Zones	No		

S117 Direction	Applicable	Consistent
3.2 Caravan Parks and Manufactured Home Estates	Yes	Not consistent for 26 Edith Street Waratah. The RE1 zone permits the development of caravan parks and manufactured home estates, while the SP2 zone does not. However, the inconsistency is considered minor, due to the location of the site and surrounding land uses the site is considered unsuitable for a caravan park or manufactured home estate. DPE have agreed in the Gateway Determination that this inconsistency is minor and no further approval is required.
3.3 Home Occupations	No	
3.4 Integrating Land Use and Transport	Yes	Yes, the site is well located to public transport, housing, access to jobs and services.
3.5 Development Near Licensed Aerodromes	No	
4. Hazard and Risk		
4.1 Acid Sulfate Soils	Yes	Not consistent. This inconsistency is considered minor as the subject site is mapped as containing Class 5 soils on the Acid Sulfate Soils Map. Class 5 is the least critical category. Any future development of the site will be required to address acid sulfate soil management. DPE have agreed in the Gateway Determination that this inconsistency is minor and no further approval is required.
4.2 Mine Subsidence and Unstable Land	No	
4.3 Flood Prone Land	No	
4.4 Planning for Bushfire Protection	No	
5. Regional Planning	1	l
5.1 Implementation of Regional Strategies	Yes	Consistent. The Hunter Regional Plan 2036 applies and the planning proposal is consistent with this strategy.
5.2 Sydney Drinking Water Catchments	No	
5.3 Farmland of State and Regional Significance on the NSW Far North Coast	No	
5.4 Commercial and Retail Development along the Pacific Highway, North Coast	No	
5.5 Development in the vicinity of Ellalong, Paxton and Millfield (Cessnock LGA)	No	
5.6 Sydney to Canberra Corridor (Revoked 10 July 2008. See amended Direction 5.1)	No	

S117 Direction	Applicable	Consistent	
5.7 Central Coast (Revoked 10 July 2008. See amended Direction 5.1)	No		
5.8 Second Sydney Airport: Badgerys Creek	No		
5.9 North West Rail Link Corridor Strategy	No		
5.10 Implementation of Regional Plans	Yes	Consistent. The Hunter Regional Plan 2036 applies and the planning proposal is consistent with this strategy.	
6. Local Plan Making			
6.1 Approval and Referral Requirements	Yes		
6.2 Reserving Land for Public Purposes	Yes	Consistent. The planning proposal does propose to reduce the land zoned and reserved for public purposes. Therefore, the approval of the relevant public authority and Secretary of the Department of Planning and Environment to reclassify land is being sought in accordance with Section 56 of the <i>Environmental Planning and Assessment Act</i> 1979. A public hearing was held on 28 June 2017 and no community members attended.	
6.3 Site Specific Provisions	Yes	Yes, the planning proposal is to rezone the site to an existing zone already in the NLEP 2012.	
7. Metropolitan Planning			
7.1 Implementation of a Plan for Growing Sydney	No		
7.2 Implementation of Greater Macarthur Land Release Investigation	No		

The Department of Planning and Environment's Practice Note PN 16-001 includes a checklist for proposals to classify or reclassify public land through an LEP. The information required to be addressed in the checklist for 26 Edith Street Waratah is included in the table below:

Criteria	Comment
The current and proposed classification of the land.	Current: Community Proposed: Operational
Whether the land is a 'public reserve' (defined in the LG Act).	Yes the land is defined as a public reserve under the Local Government Act.
The strategic and site specific merits of the reclassification and evidence to support this.	Refer to Part 3 (Justification) of the planning proposal for further information.
Whether the planning proposal is consistent with Council's community plan or other local strategic plan.	Yes the planning proposal is consistent with Council's strategies.
<ul> <li>A summary of Council's interests in the land:</li> <li>How and when the land was first acquired</li> <li>If council does not own the land, the land owners consent</li> <li>The nature of any trusts, dedications etc.</li> </ul>	The land was declared to be Public Reserve and vested in the Council in pursuance of the provisions of Section 37AAA of the <i>Crown Lands</i> <i>Consolidation Act, 1913</i> by notification in Government Gazette No. 41 on 26 March 1976. There are no other trusts or dedications.

Criteria	Comment
Whether any interest in land is proposed to be discharged and if so an explanation of the reasons why.	There are no known easements or other encumbrances affecting the site.
The effect the reclassification (including the loss of public open space, the land ceased to be a public reserve or particular interests will be discharged).	The effect of the reclassification is to enable the sale of the land. The land is currently vacant with no embellishments and not part of Council's formally managed parklands.
Evidence of public reserve status or relevant interests, or lack thereof applying to the land. (eg. electronic searches, notice in Government Gazette, trust documents).	A copy of the notice from Government Gazette No. 41 is provided as an attachment to the planning proposal.
Current use(s) of the land and whether uses are authorised or unauthorised.	No formal usage or visitation data is available, however the site is likely to be used for occasional informal uses such as off leash dog exercise area and as ball 'kick around' space. There are no formal authorised uses (such as leases with sporting clubs). The site is unembellished and therefore does not contain any infrastructure such as tables or chairs, toilets or children's playground equipment.
Current or proposed lease or agreements applying to the land, together with their duration, terms and controls.	Nil
Current or proposed business dealings (eg. agreement for the sale or lease of the land, the basic details of any such agreement and if relevant, when council intends to realise its asset, either immediately after rezoning/reclassification or at a later time).	There are no formal agreements in place for the possible future sale of the land but an adjacent owner has approached Council about same.
Any rezoning associated with reclassification (if yes, need to demonstrate consistency with an endorsed Plan of Management or Strategy).	The site is proposed to be rezoned from RE1 Public Recreation to SP2 Health Services Facility. Please refer to Part 3 (justification) of the planning proposal for further information.
How Council may or will benefit financially, and how these funds will be used.	The funds received by Council from the future sale of the land will be held in the Land and Property Reserve. The funds will be used to fund open space improvements within the Waratah- North Lambton planning district primarily at Braye Park and Waratah Park.
How Council will ensure funds remain available to fund proposed open space sites or improvements referred to in justifying the reclassification, if relevant to the proposal.	The funds from the sale of land will be held in Council's Land and Property Reserve.
A Land Reclassification (part lots) Map, in accordance with any standard technical requirements for spatial datasets and maps, if land to be reclassified does not apply to the whole lot.	N/A
Preliminary comments by a relevant government agency, including an agency that dedicated the land to Council, if applicable.	N/A

## Section C - Environmental, social, and economic impact

# 7. Is there any likelihood that critical habitat or threatened species, populations or ecological communities, or their habitats, will be adversely affected as a result of the proposal?

26 Edith Street Waratah and RD 20435 are within an established urban environment and vegetation on both sites is limited. 26 Edith Street comprises mainly mown grass with denser vegetation (trees, shrubs and grass undergrowth) on the western boundary and a vegetated swale located on the southern boundary. RD 20435 is part of Edith Street and therefore contains no vegetation.

Further investigation into the vegetation located on the rear of 26 Edith Street Waratah will be undertaken at development assessment stage.

## 8. Are there any other likely environmental effects as a result of the planning proposal and how are they proposed to be managed?

#### **Mine Subsidence**

The site is not located within a Mine Subsidence District.

#### **Hydrology and Water Management**

The site is not located within a flood prone area, although does contain two vegetated drainage channels located on the western and southern boundaries. The channels direct overland flows to a culvert in the south eastern corner of the site adjacent to Edith Street. If 26 Edith Street is redeveloped a solution would be required to address where the overland water would go. Onsite detention basins may be required to be incorporated into future developments to ensure stormwater run off is treated on site and not diverted into Edith Street.

### **Bushfire**

According to Newcastle Bush Fire Hazard Map (2009) the land is not affected by bushfire risk or in the vicinity of such a risk.

#### Heritage

There are no listed items of environmental heritage on site or in the vicinity of the site.

### Contamination

The subject site is not identified as being contaminated within Council's Contaminated Lands Database. However, as 26 Edith Street Waratah is proposed to be rezoned to allow a health services facility, a preliminary site investigation has been undertaken by Douglas Partners pursuant to State Environmental Planning Policy No. 55 - Remediation of Land.

The preliminary site investigation concluded:

- The potential for site contamination from off-site sources is considered to be low
- The potential contaminates associated with importing fill and localised opportunistic dumping would depend on the source of the material which is unknown
- The identified potential sources of contamination are considered to be readily amenable to remediation through conventional remediation approaches and possible integration with the proposed future development.
- The site is considered suitable for the proposed rezoning, subject to appropriate investigations and remediation (where required).

Douglas Partners also recommends the following with regard to the proposed rezoning and future redevelopment:

• Subsurface investigation and testing of soil/filling to assess the possible presence, extent and implications of potential contaminants with respect to the proposed rezoning and future redevelopment.

## **Traffic Impacts and Vehicular and Pedestrian Access**

The Roads and Maritime Services have advised due to the potential to compromise the safety and efficiency of the road network, access to the site via Edith Street (a classified regional road) may not be practicable. Instead future access to the site should be achieved via an extension of Evelyn Street.

This will be considered further as part of any future development application for the site.

## 9. Has the planning proposal adequately addressed any social and economic effects?

### Social

The proposed reclassification and change of zone will result in a loss of open space within the Waratah – North Lambton Planning Catchment. The loss of open space is proposed to be offset by improving the quality of other parkland in the locality for the community likely affected by the proposed sale of Wrightson Reserve.

The funds from the sale of Wrightson Reserve are proposed to fund open space improvements at Braye Park and Waratah Park.

### Economic

The reclassification of the land and proposed future sale of the land will remove the existing maintenance and liability cost burden to Council. The proposed sale of 26 Edith Street will fund improvements to surrounding open space areas in the Waratah – North Lambton Planning Catchment.

### Newcastle Council Public Land Reclassification Policy 2000

Council's Public Land Reclassification Policy 2000 applies to all proposals reclassifying public land from community to operational. The planning proposal has been assessed against Council's Policy, see below:

Issue	Comment	
Step 1: Are there any significant public issues affecting the land		
Biodiversity Conservation	N/A	
Significant natural features	The land does not contain any significant natural features.	
Cultural significance	The land does not contain items of cultural significance	
Public health and safety	The site has been filled and some contamination has been found on site. The remediation of the contamination can be appropriately addressed at development assessment stage.	
Public access	The land does not contain any pathways or other	

Issue	Comment
	Council facilities. Access is from Edith Street.
Special legal status	The land is designated as a 'public reserve'
Proceed to step 2?	No significant public interests have been raised: therefore the proposal may proceed to Step 2.
Step 2: Will there be a net positive benefit for t	he community?
Financial impact	The proposal will have a positive financial impact on Council. Council will have the option of selling at market value. If the land is sold, Council will not be responsible for the ongoing maintenance costs or liability for the site. Proceeds from any sale of the land will be used to fund improvements to open space areas in the Waratah – North Lambton Planning Catchment.
Land Management Impact	The proposal will have a positive benefit on Council's ability to manage nearby community land. Funds from the sale of the site will be reserved for open space improvements in the Waratah-North Lambton Planning Catchment.
Impact on Community Uses and Opportunities	The planning proposal will result in a reduction in open space. However, the sale of the site will allow for open space improvements in the local area.
Impact on enjoyment of community land	The proposed sale of 26 Edith Street Waratah will have an impact on the amount of open space in the local area. However, this impact will be offset by improvements to other local open space and recreation areas.
Social Impact	The proposed reclassification and change of zone will result in a loss of open space within the Waratah – North Lambton Planning Catchment. The loss of open space is proposed to be offset by improving the quality of parkland for the community likely affected by the proposed sale of Wrightson Reserve.
Economic Impact	The reclassification of the land and proposed future sale of the land will remove the existing maintenance and liability cost burden to Council. The proposed sale of 26 Edith Street will fund improvements to surrounding open space areas in the Waratah – North Lambton Planning Catchment.

## Section D - State and Commonwealth interests

## 10. Is there adequate public infrastructure for the planning proposal?

The subject site is within an established urban area, with available connection to all necessary services, such as water, electricity, phone and internet. The site also has good access to public transport and is well connected to existing medical services and the university.

Any additional requirements for services can be addressed at the development application stage.

## 11. What are the views of State and Commonwealth public authorities consulted in accordance with the gateway determination?

The planning proposal was sent to the Roads and Maritime Services as required by the Gateway Determination. The Roads and Maritime Service is concerned that access to the site from Edith Street for future development has the potential to compromise the safety and efficiency of the road network and that future access to the site should be via an extension of Evelyn Street (a local road).

Future access to the site could be obtained from Evelyn Street, appropriate investigations and traffic studies will be undertaken with any future development application to determine the most appropriate ingress and egress points for the site. A copy of the submission from Roads and Maritime Services is attached as **Appendix A**.



## Part 4 – Mapping

The planning proposal seeks to amend the following maps within Newcastle LEP 2012.

- Land Zoning Map ٠
- Height of Buildings Map •
- Floor Space Ratio Map
- Minimum Lot Size Map •
- Land Classification Map •

The Matrix below indicates (with an "X"), which map sheets (of Newcastle LEP 2012) are to be amended as a result of this planning proposal (eg. FSR 001C)

	FSR	LAP	LZN	WRA	ASS	HOB	LSZ	LRA	CL1	HER	URA
001											
001A											
001B											
001C		_		-							
001D		_		_							
002											
002A											
002B				-							
002C				-							
002D				-				-			
002E				-							
002F											
002G				-							
002H											
003											
004											
004A											
004B	X		X			X	X				
004C											
004D											
004E											
004F											
004FA											
004G											
004H											
0041				_							
004J				_							
004K											
Map C	odes:	FSR LAP LZN WRA ASS	LAP=Land Application MapLZN=Land Zoning MapWRA=Wickham Redevelopment Area Map								

- Acid Sulfate Soils Map =
- = Height of Buildings Map HOB
- Lot Size Map LSZ = LRA
  - Land Reservation Acquisition Map =
- CL1 = Key Sites Map & Newcastle City Centre Map
- Heritage Map HER =
- Urban Release Area Map URA =

The following maps illustrate the proposed amendments to the Newcastle LEP 2012 maps:

- Figure 2: Existing Land Zoning Map
- Figure 3: Proposed Land Zoning Map
- Figure 4: Existing Max Height of Buildings Map
- Figure 5: Proposed Max Height of Buildings Map
- Figure 6: Existing Max Floor Space Ratio Map
- Figure 7: Proposed Max Floor Space Ratio Map
- Figure 8: Existing Min Lot Size Map
- Figure 9: Proposed Min Lot Size Map

Furthermore the following maps illustrate the land proposed to be reclassified as a result of amending Schedule 4 - 'Classification and reclassification of public land':

- Figure 10: Existing Land Classification
- Figure 11: Proposed Land Classification





















## Part 5 – Community Consultation

The Planning Proposal was exhibited for 28 days in accordance with the requirements of the gateway determination and section 57 of the *EP&A Act* 1979 (NSW).

Written notification of the community consultation was provided in the local newspaper and on Council's website. In addition to this adjoining landowners were notified in writing.

The exhibition period was from 10 April 2017 to 10 May 2017. No submissions were received during this period.

#### **Public Hearing**

As per section 29 of the *Local Government Act 1993*, a public hearing was held following the public exhibition period, on 28 June 2017. No members of the public registered for or attended this hearing; the report prepared by the facilitator is attached to this planning proposal (**Appendix B**).

## Part 6 – Project Timeline

The project is expected to be completed within eight months from Gateway Determination. The following timetable is proposed:

Task	Planning Proposal Timeline											
	Jan 17	Feb 17	Mar 17	Apr 17	May 17	Jun 17	Jul 17	Aug 17	Sep 17	Oct 17	Nov 17	Dec 17
Issue of Gateway Determination												
Prepare any outstanding studies												
Consult with required State Agencies												
Exhibition of planning proposal and technical studies												
Public Hearing												
Review of submissions and preparation of report to Council												
Report to Council following exhibition												
Planning Proposal sent back to Department requesting that the draft LEP be prepared												

## **Attachments**

- Appendix A: Roads and Maritime Services' submission dated 10 February 2017 and 23 March 2017.
- Appendix B: Public Hearing Report



10 February 2017

CR2017/00365 SF2012/001009 KAP

General Manager Newcastle City Council PO Box 489 NEWCASTLE NSW 2300

Attention: Shannon Turkington,

EDITH STREET (MR188): PLANNING PROPOSAL PP\_2016\_NEWCA\_009\_00 TO REZONE LAND FROM *RE1 PUBLIC RECREATION* TO *SP2 HEALTH SERVICES FACILITY*, LOT: 374 DP: 755247 & PART RD 20435, 26 EDITH STREET, WARATAH

Reference is made to Council's email received 18 January 2017 regarding the abovementioned Planning Proposal which was referred to Roads and Maritime Services (Roads and Maritime) for consideration.

Roads and Maritime understands that Council has received a Gateway Determination from the Department of Planning and Environment pursuant to Section 56(2) of the *Environmental Planning and Assessment Act 1979* in respect of the subject Planning Proposal. The delegate of the Minister for Planning and Environment has directed Council to consult with Roads and Maritime in relation to the Planning Proposal.

Roads and Maritime understands the Planning Proposal seeks to rezone the currently vacant land known as 'Wrightson Reserve' from RE1 Public Recreation to SP2 Health Services Facility to permit future development and to rezone part of Edith Road (part RD 20435) from RE1 Public Recreation to R2 Low Density Residential to correct an anomaly within the relevant zoning, floor space and height maps. The Planning Proposal does not identify a future land use for the site.

#### Roads and Maritime response

Roads and Maritime requires the following information to be submitted for Roads and Maritime's consideration:

#### **Roads and Maritime Services**

Level 1, 59 Darby Street, Newcastle NSW 2300 | Locked Bag 30, Newcastle NSW 2300 |

www.rms.nsw.gov.au |13 22 13

- Identification of intended future land use and submission of a Traffic Impact Study identifying the likely traffic impacts of the future land use. The study shall be prepared in accordance with the RTA Guide to Traffic Generating Developments 2002 and is to include, but not be limited to, the following:
  - Assessment of all relevant vehicular traffic routes and intersections for access to / from the subject site including current traffic counts for relevant traffic routes and intersections.
  - The anticipated additional vehicular traffic generated from both the construction and operational stages of the project.
  - The assumed distribution of the trips generated by the proposed development on the road network. It is requested that the predicted traffic flows are shown diagrammatically to a level of detail sufficient for easy interpretation.
  - Consideration of the traffic impacts on nearby intersections and the capacity of the local and classified road network to safely and efficiently cater for the additional vehicular traffic generated by the proposed development during both the construction and operational stages. The traffic impact shall also include the cumulative traffic impact of other proposed developments in the area.
  - Identify any necessary road network infrastructure upgrades that are required to maintain existing levels of service on both the local and classified road network for the future development. It should be noted that any identified road infrastructure upgrades will need to be to the satisfaction of Roads and Maritime and Council.
  - Any other impacts on the regional and state road network including consideration of pedestrian, cyclist and public transport facilities and provision for service vehicles.
- Traffic analysis of any major / relevant intersections impacted, using SIDRA or similar traffic model, including:
  - Current traffic counts and 10 year traffic growth projections
  - With and without development scenarios
  - o 95<sup>th</sup> percentile back of queue lengths
  - o Delays and level of service on all legs for the relevant intersections
  - Electronic data (SIDRA 6) for Roads and Maritime review.

#### Advice to Council

In addition to the abovementioned comments, Roads and Maritime recommends that the following matters should be considered by Council in the assessment of the proposed rezoning:

Roads and Maritime has no proposal that requires any part of the property.

• Council should take into account Section 117 (2) direction 3.4 (*Integrating Land Use Development and Transport*) under the *Environmental Planning and Assessment Act 1979* in relation to the provision of adequate access to public transport, especially for the elderly. Opportunities for pedestrians and cyclists connections to the surrounding area should also be considered.

Should you require further information please contact Hunter Land Use on 4908 7688 or by email to development.hunter@rms.nsw.gov.au.

Yours sincerely

Peter Marler Manager Land Use Assessment Hunter Region

## **Appendix A**



23 March 2017

CR2017/000607 SF2012/001009 KAP

General Manager Newcastle City Council PO Box 489 NEWCASTLE NSW 2300

Attention: Shannon Turkington,

EDITH STREET (MR188): PLANNING PROPOSAL PP\_2016\_NEWCA\_009\_00 TO REZONE LAND FROM *RE1 PUBLIC RECREATION* TO *SP2 HEALTH SERVICES FACILITY*, LOT: 374 DP: 755247 & PART RD 20435, 26 EDITH STREET, WARATAH

Reference is made to Council's email received 15 February 2017, in response to Roads and Maritime Services (Roads and Maritime) letter dated 10 February 2017.

Roads and Maritime understands the planning proposal seeks to reclassify and rezone the existing 'community' land held in Council ownership from *RE1 Public Recreation* to operational land SP2 *Health Services Facility*. It is further understood from Council's email received 15 February 2017 that Council has no development plans for the site at this stage other than except for the land uses permissible under Council's LEP.

Roads and Maritime understands that the proposed zoning, floor space ratio and height controls are generally consistent with the adjoining hospital land use and therefore the site has the potential to accommodate similar traffic generating development. In this instance, access to the site via Edith Street, a classified (Regional) road, may not be practicable due to traffic volumes and safety issues.

Roads and Maritime is concerned that access to the subject site off Edith Street for the future development has the potential to compromise the safety and efficiency of the road network. The subject planning proposal should demonstrate future access via an extension of Evelyn Street, a local road, can be achieved prior to the rezoning of the land.

**Roads and Maritime Services** 

Accordingly, Roads and Maritime maintains the objection to the proposed rezoning as it is considered that the impacts on the nearby classified (State) road network have not been adequately addressed.

Should you require further information please contact Hunter Land Use on 4908 7688 or by email at development.hunter@rms.nsw.gov.au.

Yours sincerely

Peter Marler Manager Land Use Assessment Hunter Region



This report has been prepared by Heidi Alexandra Pollard, CEO of UQ Power following a public hearing into a planning proposal held on Wednesday 28 June 2017 from 5:30 – 6:30pm at Warabrook Community Centre.

## Background

The public hearing was held, as required by Section 29 of the Local Government Act 1993, with respect to Planning Proposal (PP\_2016\_NEWCA\_001\_00), which will amend Schedule 4 'Classification and reclassification of public land' within Newcastle LEP 2012.

The public hearing was held on:

Date:	Wednesday 28 June 2017
Time:	5.30pm – 6.30pm
Venue:	Warabrook Community Centre, Warabrook
• • •	

Attendees: No residents attended. Two council representatives and one facilitator were present.

## **AGENDA for the Public Hearing**

The Public Hearing was held regarding Reclassification of Community Land to Operational at 26 Edith Street Waratah as required by Section 29 of the Local Government Act 1993, with respect to Planning Proposal (PP\_2017\_NEWCA\_001\_00), which will amend Schedule 4 'Classification and reclassification of public land' within Newcastle LEP 2012.

No residents attended and the facilitator and Council representatives waited one hour for the commencement time in case of any late arrivals.

### **Record of Issues Raised**

No issues were raised due to no attendees. No issues were submitted prior to the Public Hearing date either.

## Contact

Heidi Alexandra Pollard, CEO, UQ Power 4956 8816

www.UQPower.com.au support@uqpower.com.au

## ORDINARY COUNCIL MEETING 24 OCTOBER 2017

## CCL 24/10/17 26 EDITH STREET WARATAH (WRIGHTON RESERVE) AND RD 20435 - ADOPTION OF AMENDMENT TO NEWCASTLE LOCAL ENVIRONMENTAL PLAN 2012

Attachment B: Checklist for reclassifying public land

## Attachment B - Checklist for Reclassifying Public Land

The Department of Planning and Environment (DPE) LEP Practice Note PN 16-001 includes a checklist for planning proposals to classify or reclassify public land through an LEP. The completed checklist below is required to accompany the final Council report for 26 Edith Street Waratah, prior to being forwarded to the DPE for plan making.

## Checklist for reclassifying public land

Criteria	Comment
Council's interest in the land	The land was declared to be Public Reserve and vested in the Council in pursuance of the provisions of Section 37AAA of the <i>Crown Lands Consolidation Act, 1913</i> by notification in Government Gazette No. 41 on 26 March 1976. There are no other trusts or dedications.
Whether the land is 'public reserve' (defined in the <i>Local Government Act</i> 1993).	Yes, the land is defined as a public reserve under the LG Act.
The effect of the reclassification, including loss of open space, any discharge of interests, and/or removal of public reserve status.	26 Edith Street Waratah is currently vacant, unembellished and does not contain any infrastructure such as chairs, tables, toilets or children's playground equipment. The site has no formal authorised uses such as leases with sporting clubs although may be used occasionally for informal uses. The proceeds from the sale of the land will be used to fund improvements to open space and infrastructure projects in the surrounding area.
The strategic and site specific merits of the reclassification and evidence to support this.	Council undertook a review of Council owned open space in 2010. The review gave each parcel of land a score between 1 - 5 for each of the following criteria: Accessibility Functionality Size and shape Environment Flooding and drainage
	38 parcels of land were identified as having potential for reclassification and disposal. A detailed review of the short listed parcels was undertaken which assessed the various uses and function of the land, including flooding, drainage, vegetation, bushfire etc. The assessment identified that only 12 parcels of land identified in the open space review could be considered for potential reclassification and disposal. A further assessment was undertaken as part of the preparation of the Parkland and Recreation strategy that Council adopted in March 2014. 26 Edith Street (Wrightson Reserve) was noted in Council's strategy for reclassification and

Criteria	Comment
	disposal.
Current use of the land, and whether uses are authorised or unauthorised.	The site has no formal use and may be occasionally used by the surrounding residents for informal uses. The site is unembellished and there does not contain infrastructure such as seats, shade, toilets or children's playground.
How funds obtained from any future sale of the land will be used.	The funds received by Council from the future sale of the land will be held in the Land and Property Reserve. The funds will be used to fund open space and infrastructure improvements within the surrounding area.
The dates the planning proposal was publicly exhibited and when the public hearing was held.	The planning proposal was placed on public exhibition from 10 April to 10 May 2017 and the public hearing was held on 28 June 2017.
Issues raised in any relevant submissions made by public authorities and the community.	No submissions were received during the public exhibition period. Roads and Maritime is concerned that access to the subject site off Edith Street for future
	development has the potential to compromise the safety and efficiency of the road network. The RMS has requested the planning proposal demonstrate that future access to the site can be obtained via an extension of Evelyn Street Waratah.
An explanation of how written and verbal submissions were addressed or resolved.	The planning proposal was updated prior to the public exhibition period to include the advice provided by the RMS. Council does not have an objection to site access from Evelyn Street.
The public hearing report and council resolution.	A report on the public hearing was prepared by an independent facilitator and is attached to the planning proposal. See Appendix B of planning proposal.
	Council resolved at its meeting of 22 November 2016 to endorse the planning proposal and forward it to the Department of Planning and Environment for gateway determination. This resolution was implemented and is outlined in the Council report.

## ORDINARY COUNCIL MEETING 24 OCTOBER 2017

## CCL 24/10/17 26 EDITH STREET WARATAH (WRIGHTON RESERVE) AND RD 20435 - ADOPTION OF AMENDMENT TO NEWCASTLE LOCAL ENVIRONMENTAL PLAN 2012

Attachment C: Open Space Investment Options

## Attachment C

## **Open Space Investment Options, Waratah - Waratah West**

## **Executive Summary**

### 1 Background

Council resolved on 22 November 2016 to endorse a planning proposal to reclassify land at 26 Edith Street, Waratah from community to operational and to rezone the land from RE1 Public Recreation to SP2 Health Services Facility and to rezone part of RD 20435 from RE1 Public Recreation to R2 Low Density Residential to correct an anomaly. The Council resolution also included the following:

That Council receive a report on any proceeds from possible future land sales from this site [Wrightson reserve] to be invested into public open space, infrastructure, and community and recreation land in Waratah and Waratah West.

This report has been prepared in response to the above resolution.

#### 2 Open Space analysis

Waratah has a reasonable quantity of open space, however, spatially the open space is concentrated within Waratah Park which has primarily been developed as a sporting venue. The central and western areas of Waratah do not meet the desired standard of provision of a park within 500 metres of residents. It is unlikely Council would be able to acquire land for open space in the Waratah area, opportunities for the redevelopment of existing open space areas are outlined below.

### **3** Opportunities for Redevelopment of Existing Open Space

The preferred investment approach for funds received from the sale of Wrightson Reserve focuses on redevelopment of key existing open space areas, to improve the range and type of opportunities and seeks to develop infrastructure to improve connectivity to the sites. Please note the following includes cost estimates only and further detailed investigation and planning is required to determine the full cost of the projects.

### A Waratah Park Parkland

Waratah Park is primarily a sporting venue, however, there are areas of passive parkland adjacent to the fields that present a redevelopment option, in particular, the north western corner of the Park. Upgrading of this civic space to a District level Park is referenced for consideration within Council's adopted Parkland and Recreation Strategy.

These improvements could include, subject to community and stakeholder consultation:

Junior and senior play equipment, including fully accessible items

- Half court / Bat ball court
- Seating
- Water / drink station
- Pathways

- Picnic Shelter
- BBQ
- Landscaping
- Toilet

## Cost approx. \$1.1 Million

## A Waratah Park Parkland



### B Waratah Park Sportsground improvements

Waratah Park is heavily utilised and supports a variety of sporting codes year round. It is centrally located and is a significant complex within Newcastle Councils sportsground network.

Waratah Park comprises four fields, three of which have floodlighting. Proving floodlighting to the fourth field would increase its usage, and decrease demand and "wear and tear" on other fields.

The western half of Waratah Park number 2 currently has no sub surface drainage. Providing sub surface drainage to the entire field will improve playability during wet periods and provide options to relocate activities if required.

Cost of drainage works and installation of floodlights is estimated at \$330,000.

B Waratah Park Sportsground improvements



## C Thomas Percy Oval

Thomas Percy is a currently a local level oval being used for pre season training only (December to March, afternoons until dark). The usage of this sportsground is restricted as it is currently does not have floodlights. If Thomas Percy Oval was floodlit it could be licenced for 12 months of the year for training and competition, taking the pressure off surrounding sportsgrounds.

Newcastle Griffins Rugby Union has noted their interested in licencing Thomas Percy Oval from April 2018 as a home ground for training and competition, if floodlit.



Cost of floodlighting and fencing is estimated at \$385,000.

### **Conservation Projects**

## D Braye Park Bushland

Braye Park is a valuable site providing open scrub, woodland and heathland vegetation across 18 hectares. The remnant native grassland has high native diversity, is dominated by *Themeda triandra* and includes terrestrial orchids.

It is high priority to protect and enhance the Themeda grassland, with its distance inland making this community unique within Newcastle LGA.

Braye Park is listed in the top 25 priority bushland sites in the Newcastle LGA due to size, location, vegetation diversity and condition.

It is considered that this work could proceed despite the Land Claim as no infrastructure is involved and no significant change to the site is proposed. This work would support the future development of the District level park.

The cost of restoration and rehabilitation works is estimated at \$100,000.

## 6 Recommended Investment Strategy

The above projects could be funded from proceeds of the sale. All options will require detailed consultation with stakeholders and the local community.